1	STATE OF TENNESSEE TENNESSEE EMERGENCY COMMUNICATIONS BOARD
2	DEPARTMENT OF COMMERCE AND INSURANCE
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9	BOARD MEETING
10	September 28, 2006
11	TRANSCRIPT OF THE PROCEEDINGS
12	INTROCKET OF THE PROCEEDINGS
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22	Cannon & Stacy
23	Court Reporters 117 Arrowhead Drive
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25	Reported by: Courtney Cross

1	BOARD MEMBERS PRESENT
2	
3	Mr. Randy Porter, Chair
4	Mr. Charles Bilbrey, Member
5	Ms. Katrina Cobb, Member
6	Ms. Carolann Feathers, Member
7	Mr. Ike Lowery, Member
8	Mr. Freddie Rich, Member
9	Mr. Steve Smith, Member
10	Mr. Mike Taylor, Member
11	
12	BOARD MEMBERS NOT PRESENT
13	Mr. Tom Beehan, Member
14	MI. Tom Beenan, Member
15	STAFF MEMBERS PRESENT
16	THE MEMBERS FRESENT
17	Ms. Lynn Questell, Esquire, Executive Director
18	Mr. Rex Hollaway, Director of Technical Services
19	Mr. J. Don Johnson, Auditor
20	Ms. Carolyn E. Reed, Attorney
21	Ms. Sandra Telford, Account Technician
22	Ms. Vanessa D. Williams, Assistant to the Executive Director
23	
24	

1	TABLE OF CONTENTS			
2			Pa	ges
3	Report of the Executive Director	5	-	13
4	Consider amending Policy No. 11 to provide that all increases to landline service charges approved			
5	by the TECB extend for three years from the date of approval unless otherwise stated	13	-	15
7	Consider clarifying that the length of the rate increases approved during the June 22, 2006 meeting is three years for the date of approval	15	_	16
9	Consider revising the Revenue Standards to eliminate the requirement that ECDs possess one year's operating expenses before investment of 911 funds in emergency notification systems is permissible	16		18
10	Consider policy to clarify emergency telephone service charges on VoIP			23
12 13 14	Consider eliminating the requirement that both ECD directors and chairs appear for deliberations on applications to extend rate increases that expire June 30, 2006	21	_	23
15 16 17	Consider Attorney General Opinion finding a conflict of interest when individuals with authority to appoint members to ECD boards of directors appoint themselves to ECD bards and whether to request review of such appointments during audits	23	_	26
18	Consider electing Chair and Vice-Chair			29
19	Consider results of feasibility study on implementing an IP network	29	_	56
20 21 22	Consider request for extension of increase to emergency telephone service charge by Warren County ECD	56	-	63
23 24	Consider request for extension of increase to emergency telephone service charge by Cheatham County ECD	63	-	66

1		
	TABLE OF CONTENTS (Continued)	
2		Pages
3	Consider request for extension of increase to	
4	emergency telephone service charge by Jefferson County ECD	66 - 71
5	Consider request for extension of increase to	
6	emergency telephone service charge by Montgomery County ECD	71
7	Consider request for extension of increase to	
8	emergency telephone service charge by Oak Ridge County ECD	71 - 76
9		7.0
10	Motion to adjourn	78
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

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1 CHAIR PORTER: This is the
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- 2 January 28, 2006, meeting of the Tennessee Emergency
- 3 Communications Board. I would like to welcome each one of you
- 4 here.
- 5 MS. REED: That would be September,
- 6 instead of January.
- 7 CHAIR PORTER: Well, all right. What
- 8 did you all get for Christmas then? Let's rephrase that and
- 9 put that back to September 28th.
- 10 I would like to welcome each one
- 11 of our new board members that we have today.
- 12 Ms. Carolann Feathers -- it's nice to have you with us -- and
- 13 Mr. Steve Smith; the two newly appointed board members.
- 14 Let the record show that all the board
- 15 members are present, except for Mr. Tom Beehan. And with
- 16 that, we will get started with our agenda.
- 17 Our first item on the agenda is a
- 18 report from the Executive Director.
- 19 Lynn.
- 20 MS. QUESTELL: Thank you, Mr. Chairman.
- 21 I'd also like to welcome our new board
- 22 members. We're just delighted to have you.
- 23 Let the record show that the time we
- 24 are getting started is 7 after 9.
- 25 I did like to report, first, on the

- 1 status of wireless carrier deployment in Tennessee. The
- 2 following carriers are offering Phase II service throughout
- 3 their service areas in our state: Verizon, T-Mobile,
- 4 Sprint/Nextel, Cingular, Yorkville, Advantage, Eloqui, Triton,
- 5 Cricket, Alltel, and ClearTalk. Cingular is projecting that
- 6 its system will be fully integrated with AT&T's wireless
- 7 system in Tennessee by October 31st.
- Next, the status of VoIP deployment.
- 9 Vonage is reporting that it has completed testing in about
- 10 70 percent of our state. Intrado is working closely with
- 11 Vonage and several other VoIP service providers. And TCS has
- 12 recently initiated testing efforts in three counties.
- 13 Our report on misroutes. Since the
- 14 June meeting, we have only received one report of a true
- 15 wireless misroute. And that's been addressed.
- 16 Reporting on the status of the
- 17 150K Essential Equipment Reimbursement Program. As of
- 18 September 26th, 45 districts have either been paid, or are
- 19 in the process of being paid. They've requested over 3.5
- 20 million total. Only two districts have requested the maximum
- 21 amount of \$150,000, thus far. Though, there are a few
- 22 districts that are down to a few thousand remaining on their
- 23 allocation. Fifty-seven districts have not initiated any
- 24 action towards requesting any of the \$150,000 funding
- 25 available for them. That's fine. It will be available to

- 1 them. It's theirs to ask for when they need it. But people
- 2 should just have cognizance of the availability of this fund
- 3 for the equipment.
- 4 I want to report on legislation for
- 5 increasing the penalty for making non-emergency 911 calls.
- 6 Last spring the Board directed Staff to start taking action to
- 7 try to increase the penalty from the lowest form of a
- 8 misdemeanor for people that are making non-emergency calls on
- 9 911. And we've entered into negotiations with the TML and the
- 10 Tennessee County Service Association.
- 11 I was basically told by our Deputy
- 12 Commissioner that nothing that increases jail time goes
- 13 anywhere unless everybody supports it because of the financial
- 14 impact that increased jail time has. And our discussions will
- 15 kind of center on the survey of non-initialized phones. The
- 16 county services people are really interested to see what kind
- 17 of problem, from the numbers standpoint, that we are looking
- 18 at. So we will continue discussing this with them.
- 19 I just wanted to report that we have
- 20 sent out the annual report to all of the districts, the
- 21 members of the General Assembly, and the appropriate people in
- 22 the office of the Governor. And we want to thank the folks
- 23 that were involved in getting that bound. We appreciate that
- 24 very much.
- 25 The VoIP service charge. I'm sure as

- 1 you all remember, at the very end of the last session of the
- 2 General Assembly our amendment which would impose a emergency
- 3 telephone service charge on VoIP and other emerging technology
- 4 capable of accessing 911 passed. We've been in process, since
- 5 then, of getting a full list of the names of companies that
- 6 would be impacted by that law. We wanted to roll out our
- 7 notice to them of the law at the same time so that no carrier
- 8 would be able to get a competitive advantage based on any of
- 9 our activities. So we have compiled that list. We were very
- 10 grateful that the revenue department shared one of their list
- 11 of telecom providers with us so we've cross-checked it. And
- 12 so we are about ready to roll out this notification letter.
- 13 I want to commend Vanessa and Duple for
- 14 their hard work. There's almost 600 companies that will
- 15 receive notice of this. And we will be ready to roll that out
- 16 within the next few days and it is contingent, in part, we
- 17 have a policy to kind of clarify how this will work with the
- 18 VoIP and when they can't tell who the user or subscribers are.
- 19 That will be farther down in today's agenda.
- 20 But we will send that policy out to
- 21 these people, if the Board adopts it. After they've received
- 22 the notification letters, the law gives the providers 60 days
- 23 from receipt of the notification to start remitting the
- 24 service charge. So that's when we should start looking at
- 25 having additional funds from VoIP and other such providers.

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1 I want to report on Operations Advisory
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- 2 Committee. It's going to be holding a meeting at the TENA
- 3 Conference in Gatlinburg. On the agenda will be standards for
- 4 backup PSAPs and local contingency plans. And it may have
- 5 some recommendations to report to the Board at the next
- 6 meeting, which is scheduled for October 31st.
- 7 If the Board has no objection, I would
- 8 like to clarify, on the record, that for purposes of the Open
- 9 Meetings Act, Rex Hollaway is not a member of this committee,
- 10 but is only its facilitator. It's very hard to lead and be
- 11 organized with a committee -- as I have personal experience
- 12 with -- and also move it ahead. So it would be -- we just
- 13 want to clarify, on the record, that you all have no
- 14 objection. There was some confusion at the meeting -- when
- 15 the Operations Committee was created. And we just want to
- 16 clarify the record.
- Do you all have any objections?
- 18 (Pause)
- 19 MS. QUESTELL: I would like to then
- 20 report on the Funding Committee. It has met six times since
- 21 it was created last January. It's been considering specific
- 22 proposals to provide additional wireless funding to the
- 23 districts. At its last meeting, on August 31st, it appeared
- 24 that the members had a consensus on agreeing to the Staff's
- 25 proposal. So they might have additional questions and

- 1 modifications that they might be making to that proposal, but
- 2 they wanted to explore that at the next meeting -- which is
- 3 October 4th. We've sent out the notices. They've scheduled
- 4 it on October 4th so that they could know what the Board's
- 5 decision would be on the NG-911 issue that the Board is
- 6 considering today. So we should plan on having a
- 7 recommendation from the Funding Committee to present to the
- 8 Board at the October 31st meeting.
- 9 I also wanted to mention that
- 10 Williamson County Emergency Communications District is
- 11 planning to file a petition with the Tennessee Regulatory
- 12 Authority seeking clarification or enforcement of a TRA
- 13 regulation that requires local exchange carriers to, quote,
- 14 provide a mutually agreeable means of auditing the subscriber
- 15 base by number and type, by the ECD auditor, end quote. And
- 16 I'm told that they are welcoming other districts that are
- 17 interested in becoming parties to this action. It's an action
- 18 to kind of clarify a part of the TRA regulations that have
- 19 really not been used, to speak of.
- I also wanted to update you on one of
- 21 the appeals of the FCC's order on the 911 VoIP deployment. If
- 22 you remember, last year there was so much controversy about
- 23 the timeline that the FCC had imposed on VoIP carriers to
- 24 implement 911 Nuvio had appealed that and they had oral
- 25 argument last week. And their argument is that the deadline

- 1 that the FCC put on their deployment was unreasonable. And
- 2 they say that the FCC's requirement that providers of nomadic
- 3 VoIP services to establish direct connections with the
- 4 dedicated E-911 network, without any corresponding duty on the
- 5 part of carriers operating the network to permit such
- 6 connections, was arbitrary and capricious. There's no
- 7 guarantee that there will be a quick order from the Court of
- 8 Appeals on that, but at least they've heard our oral argument.
- 9 The status of the Federal 911-related
- 10 legislation: It's still a political football, they are just
- 11 going back and forth with it. The last thing I heard is, that
- 12 even though at this point it appears that the House and the
- 13 Senate's versions are 95 percent similar that in conference
- 14 committee, people in the House of Representatives are trying
- 15 to keep this from coming together because they want to kind of
- 16 hold the 911 that's connected to this COPE Act that it is a
- 17 part of in the House. Because the COPE Act has provisions
- 18 that are aiming to create a national franchise for video
- 19 providers -- right now they have to do it locally -- and the
- 20 bill would provide for a national franchise. And the big
- 21 House bill, also, addresses network neutrality, which would
- 22 apparently would allow IPs to charge different rates for how
- 23 quick your service is, and it also addresses municipal
- 24 broadband. So they are trying to keep all of this together,
- 25 instead of moving the 911 forward on its own.

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1 So with that, that's my report.
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- 2 CHAIR PORTER: Any questions of Lynn,
- 3 on any of the items she brought up?
- 4 MS. QUESTELL: One more thing. I
- 5 skipped it, and it's a important thing or I wouldn't interrupt
- 6 you. Sorry.
- 7 I wanted to make sure that everybody
- 8 knows that Staff is planning on drafting a petition to the FCC
- 9 to address the issue of non-initialized harassing 911 phone
- 10 calls. After we get the October 31st board meeting over with
- 11 we are going to try to draft that petition.
- 12 We would very much ask the Districts to
- 13 help us with the counting form that we've sent out to you all.
- 14 It's very been clear that the FCC is very moved by actual
- 15 facts. That's what made them move on the VoIP order. And we
- 16 would like to have real data for them in our brief that will
- 17 show them what a tremendous problem the harassing 911 phone
- 18 calls are from non-initialized phones. So we've sent out, to
- 19 every district, a form that we would ask the directors to copy
- 20 and make available to the dispatcher so every time they get
- 21 one of those calls -- or multiple calls -- that they are
- 22 keeping track of it for us. We are only asking you to keep
- 23 track of it from October 1st to December 31st.
- 24 Michigan is doing the same thing. And
- 25 when we go to Indiana to the National Association of 911

- 1 Administrators Meeting, we are going to try to get other
- 2 states to participate. I mean, the more states we have, the
- 3 bigger profile we will have.
- 4 This is a big problem that needs to be
- 5 addressed, and we all know that. And if everybody could kind
- 6 of help us get our data together, we'll have so much of a
- 7 better chance to move this ahead. Thank you.
- 8 CHAIR PORTER: The first action item
- 9 that we have on our agenda this morning is to consider
- 10 amending Policy No. 11 to provide that all increases to
- 11 landline service charges approved by the TECB extend for three
- 12 years from the date of approval, unless otherwise stated.
- 13 Lynn, you want to talk about that one,
- 14 too?
- MS. QUESTELL: Yes. Thank you.
- 16 If there are no objections, actually I
- 17 would like to combine the first and second action items
- 18 because they are very closely related.
- 19 Staff would ask the Board to amend
- 20 Policy 11 so that it goes without saying that rate increases
- 21 will last for three years unless the Board specifies
- 22 otherwise. If the Board adopts this policy, we would ask that
- 23 the Board retroactively apply it to the rate increases that
- 24 were approved during the June meeting for Bedford, Perry, and
- 25 LaFollette. Because the record doesn't show that they

- 1 actually have an end date.
- 2 The three-year time is what the Board
- 3 usually imposes anyway. I think it's a good practice. Three
- 4 years is sufficient time to see the effect of the rate
- 5 increase and for districts to determine whether they want an
- 6 extension. And having an official established timeline would
- 7 just streamline the process and provide predictability for the
- 8 districts and avoid situations like at the last meeting, when
- 9 we neglected to put a timeline on it.
- 10 I would ask Carolyn, our general
- 11 counsel, to read the policy into the record.
- 12 MS. REED: This is for Modifications to
- 13 Service Charge, Policy No. 11: Any rate increases granted by
- 14 the Tennessee Emergency Communications Board pursuant to
- 15 Tennessee Code Annotated 7-86-304 and 7-86-306(a)(11), shall
- 16 be subject to modification by the Board at any time. Such
- 17 modifications may include, but are not limited to, imposition
- 18 of an expiration date, reduction of the amount by which such
- 19 rates were increased, and/or reversal of the rate increase.
- 20 Unless states otherwise or subsequently modified, the length
- 21 of rate increases and rate increase extensions shall be three
- 22 years from the date of approval.
- 23 CHAIR PORTER: You've heard the reading
- 24 of the policy amendment and Staff's recommendation, do I hear
- 25 a motion?

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MEMBER TAYLOR: So moved.
                        CHAIR PORTER: Do I have a second?
 2.
                        MEMBER COBB: Second.
                        CHAIR PORTER: I have a motion by
5 Mike Taylor and seconded by Ms. Katrina Cobb that we approve
  the amendment of Policy No. 11. Any discussion?
7
                        (Pause)
8
                        CHAIR PORTER: Hearing none, all in
   favor say "aye."
10
                        THE BOARD: Aye.
                        CHAIR PORTER: All opposed, like sign.
11
12
                        (Pause)
                        CHAIR PORTER: Motion carried.
13
14
                        On item number 2, let's clarify the
   length of the rate increases of the June 22, 2006, meeting --
16 Bedford, Perry, and LaFollette ECDs, that they meet this same
17 policy on the three years. Do I hear a motion?
18
                        MEMBER LOWRY: So moved.
                        MEMBER RICH: Second.
19
                        CHAIR PORTER: So Freddie, I heard him
20
21 first. So I have a motion by Mr. Lowry and second by
22 Mr. Rich that we approve these three districts to fall under
23 that same policy amendment. Is there any discussion?
24
                        (Pause)
25
                        CHAIR PORTER: Hearing none, all in
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1 favor say "aye."
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- THE BOARD: Aye.
- CHAIR PORTER: All opposed, like sign.
- 4 (Pause)
- 5 CHAIR PORTER: Motion carried.
- 6 MS. QUESTELL: May I just add one more
- 7 thing, Mr. Chairman?
- 8 CHAIR PORTER: Yes.
- 9 MS. QUESTELL: This would not apply to
- 10 financially distressed districts, which they're under the
- 11 supervision and evaluation of the Board and their rate
- 12 increases last until the Board says they don't. Basically
- 13 that's been the policy. And that's consistent with the way
- 14 the law is.
- 15 CHAIR PORTER: Next item is to consider
- 16 revising the revenue standards to eliminate the requirement
- 17 that ECDs possess one year's operating expenses before
- 18 investment of 911 funds in emergency notification systems is
- 19 permissible.
- 20 Do you want to talk about this, too,
- 21 Lynn?
- 22 MS. QUESTELL: Yes. Thank you,
- 23 Mr. Chairman.
- 24 The current version of the 911 revenue
- 25 standards requires districts to have a minimum cash reserve of

- 1 one year's operating expenses before investing in emergency
- 2 notification systems, such as reverse 911. These notification
- 3 systems have proven to be a great resource tool to alert
- 4 responders and the general public of eminent danger like
- 5 tornados or hazardous spills. And the revenue standards are
- 6 imposing a burden that we don't really impose on any other
- 7 type of technology. And what Staff is basically just asking
- 8 is that you just remove that one portion that might be an
- 9 impediment for investment and for reverse 911 or emergency
- 10 notification systems.
- 11 We would recommend that the Board amend
- 12 paragraph 30 of the permissible uses of 911 revenue in the
- 13 Revenue Standards to read as follows: The following items may
- 14 be expended by an Emergency Communications District,
- 15 regardless of the source of revenue. Number 30: Capital cost
- 16 for emergency notification systems, for example, reverse 911,
- 17 used to perform broadcast of public warnings issued by various
- 18 government agencies. Emergency Communication Districts that
- 19 are not financially distressed and have completed all
- 20 necessary equipment upgrades and purchases for Phase I and
- 21 Phase II data retrieval may use their revenues for the
- 22 purchase or enhancement of emergency notification systems.
- 23 And ECDs may also participate in Federal grant programs
- 24 through advanced coverage of NOAA Weather Radio in unserved
- 25 rural areas provided that any ECD's funds used toward this

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1 effort are completely recovered through the grant.
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- 2 CHAIR PORTER: You've heard the request
- 3 of Staff to amend the Revenue Standards and to allow
- 4 expenditures on emergency notification systems. Do I hear a
- 5 motion?
- 6 MEMBER COBB: So moved.
- 7 MEMBER LOWRY: Second.
- 8 CHAIR PORTER: Motion by Ms. Katrina,
- 9 seconded by Mr. Lowry that we approve it. Is there any
- 10 discussion?
- 11 (Pause)
- 12 CHAIR PORTER: Hearing none, all in
- 13 favor say "aye."
- 14 THE BOARD: Aye.
- 15 CHAIR PORTER: All opposed, like sign.
- 16 (Pause)
- 17 CHAIR PORTER: Motion carries.
- 18 Next item is to consider the policy to
- 19 clarify emergency telephone service charges on VoIP.
- 20 Lynn.
- MS. QUESTELL: Thank you.
- This is the policy that I mentioned
- 23 earlier in the Director's report. After the legislation
- 24 making all users and subscribers of VoIP and other
- 25 non-wireline technology subject to the 911 service charge came

- 1 out, we were contacted by some VoIP providers that were
- 2 concerned because the way they billed and the way their
- 3 technology was, they would not really be able to tell who
- 4 their users and subscribers were. And Carolyn, primarily, did
- 5 the negotiating on this. I would ask for her to explain and
- 6 read the policy.
- 7 MS. REED: In general, what the
- 8 providers said was that they could not always tell how many
- 9 users or subscribers were associated with a particular VoIP
- 10 account. This is particularly true in commercial settings
- 11 where they might just sell like what they call a "pipeline of
- 12 service" -- a VoIP service. And today, you know, the company
- 13 may have 50 employees, and tomorrow it may have 100 employees.
- 14 And so, the way the legislation is
- 15 written, it says that the charge is applied to each user and
- 16 each subscriber. And they just didn't know how to apply that
- 17 charge. And so what they explained to us is the way they sell
- 18 their service is that they will price it based on what they
- 19 call a "concurrent call volume," and that's how many lines can
- 20 call out at the same time. And that's really what would
- 21 impact the district.
- 22 So if the company has a concurrent call
- 23 volume of 100, then if there's an emergency, 100 people could
- 24 pick up the phone and call at the same time. And so this
- 25 policy would just clarify that, you know, if they're not just

- 1 selling VoIP service to one user -- say in a residential
- 2 setting, if they don't know how many users and subscribers
- 3 they have, then this policy would apply. And let me read you
- 4 the policy.
- 5 Application of Emergency Telephone
- 6 Service Charge to VoIP service: Effective July 1, 2006, all
- 7 users and subscribers of voice-over-internet-protocol service
- 8 are subject to the emergency telephone service charge. The
- 9 Tennessee Emergency Communications Board understands that
- 10 VoIP providers may be unable to determine the number of
- 11 users utilizing VoIP service through a VoIP account,
- 12 especially in the context of commercial accounts. For each
- 13 VoIP account TECB interprets the Tennessee Code Annotated
- $14 \quad 7-86-108(a)(1)(B)(6)$ as imposing the emergency telephone
- 15 service charge on all circuits or capacity by which the
- 16 account may simultaneously transmit a telephone call to a
- 17 public safety answering point which otherwise may be
- 18 understood to be the accounts concurrent call volume or the
- 19 accounts capacity for making simultaneous calls. One service
- 20 charge should be assessed on each such circuit or capacity for
- 21 each account.
- MS. QUESTELL: I would like to
- 23 interject that this policy is consist with the law, which
- 24 defines the VoIP and emerging technologies as being able to
- 25 access 911. And it's also consistent with our policy on Pls

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1 and PRIs. And -- I mean, it's what capacity can contact 911.
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- 2 CHAIR PORTER: Okay. You've heard the
- 3 recommendation from Staff that we adopt Policy No. 39. What's
- 4 the will of the Board?
- 5 MEMBER COBB: So moved.
- 6 CHAIR PORTER: I have a motion by
- 7 Ms. Cobb. Do I have a second?
- 8 MR. TAYLOR: Second.
- 9 CHAIR PORTER: Second by Mr. Taylor.
- 10 Discussion.
- 11 (Pause)
- 12 CHAIR PORTER: Hearing none, all in
- 13 favor say "aye."
- 14 THE BOARD: Aye.
- 15 CHAIR PORTER: All opposed, like sign.
- 16 (Pause)
- 17 CHAIR PORTER: Motion carries.
- 18 Next item is to consider eliminating
- 19 the requirement that both ECD directors and Chairs appear for
- 20 deliberations on applications to extend rate increases that
- 21 expire June 30, 2006, which are receiving expedited
- 22 treatment.
- MS. QUESTELL: Just real quick, today
- 24 will be the real -- first time we are really rolling out this
- 25 expedited treatment that the Board voted on to handle all the

- 1 20 -- over the 20 rate increase extensions for the rates that
- 2 expired on June 30, 2006. And since this is an expedited
- 3 treatment, and since the explanation for the request for
- 4 extension will be coming from Rex and Don rather than from any
- 5 kind of district people and it will be expedited and much
- 6 shorter, the only reason that you would really need to have a
- 7 representative from the districts is so that they could answer
- 8 your questions. And it just seems that to have to require
- 9 both the Chairman and the Director to be there to answer
- 10 questions, that's just kind of a waste of their resources. So
- 11 that's why we would ask that you just eliminate the
- 12 requirement that both appear.
- 13 CHAIR PORTER: We've heard the request
- 14 from Staff that we consider eliminating the requirement that
- 15 both of them appear. What's the will of the Board?
- MEMBER LOWRY: Move to accept.
- 17 MEMBER RICH: Second.
- 18 CHAIR PORTER: I have a motion by
- 19 Mr. Lowry and a second by Mr. Rich that we approve the
- 20 request. Is there a discussion?
- 21 MEMBER BILBREY: We need to emphasis
- 22 that somebody needs to be here that can answer questions and
- 23 that has some sort of authority; because if we don't have,
- 24 then we can't do anything with it.
- 25 CHAIR PORTER: All right. Yeah, I

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1 agree. I think it's going to be up to each individual
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- 2 district to pick out who they think is going to be the best
- 3 person to send, at least have one of them here. That's a good
- 4 point.
- 5 Other discussion?
- 6 (Pause)
- 7 CHAIR PORTER: Hearing none, all in
- 8 favor say "aye."
- 9 THE BOARD: Aye.
- 10 CHAIR PORTER: All opposed, like sign.
- 11 (Pause)
- 12 CHAIR PORTER: Motion carries.
- 13 Next item is to consider Attorney
- 14 General Opinion finding a conflict of interest when
- 15 individuals with authority to appoint members to ECD boards of
- 16 directors appoint themselves to ECD boards and whether to
- 17 request review of such appointments during audits.
- 18 Lynn, do you want to talk?
- 19 MS. QUESTELL: This is mainly on here
- 20 because I wanted to draw folks attention to it. I think this
- 21 is an issue that will be looked at by the auditors. And I
- 22 wanted to make sure that everyone understood how it worked.
- 23 And I wanted to get the Board's permission to contact County
- 24 Audit and discuss this with them.
- The bottom line is that there's a

- 1 general principle that basically applies throughout
- 2 government, which is that it's contrary to public policy to
- 3 permit an officer having appointing power to use such power as
- 4 a means of conferring an office upon himself or to permit an
- 5 appoint body to appointed one of its own members.
- 6 This is all about districts where the
- 7 County Mayor has the power to appoint people to the Board of
- 8 Directors and they appoint themselves. In most cases it's
- 9 okay for the County Mayor -- well, if the County Mayors are
- 10 doing the appointing, it's fine to appoint County
- 11 Commissioners, because all they do is confirm. But you just
- 12 can't appoint yourself to a Board of Directors if you're a
- 13 county mayor.
- 14 If you've got an interlocal agreement
- 15 where the appointment of people to the Board of Directors is
- 16 negotiated, that's fine. It's just in situations where you're
- 17 appointing yourself.
- 18 And also just as a matter of
- 19 information for the County Commissioners, if you are appointed
- 20 to an ECD Board of Directors, you should not be voting to
- 21 confirm yourself, that's a conflict of interest, too.
- 22 Anyway, this was basically -- I'll talk
- 23 more about that at the TENA conference. But I just wanted to
- 24 help people avoid audit findings. So I guess what I'm asking
- 25 is for the Board's amen on us contacting county audit about

- 1 this issue.
- 2 CHAIR PORTER: You heard the request
- 3 from Staff that they would like our authorization to take this
- 4 issue to the County Audit. What's the will of the Board?
- 5 MEMBER LOWRY: I move to accept their
- 6 recommendation.
- 7 MEMBER COBB: Second.
- 8 CHAIR PORTER: We have a motion by
- 9 Mr. Lowry and a second by Ms. Cobb allowing Staff to do that.
- 10 Is there discussion?
- 11 MEMBER LOWRY: On the discussion side,
- 12 I know we have a number of county mayors across the states
- 13 that sit on boards -- on the 911 boards. And I guess the
- 14 question that we are really going to have to get the word out
- 15 on is that they have to have this agreement -- interlocal
- 16 agreement -- in order to do that. And probably we're going to
- 17 find that most of them do not.
- 18 CHAIR PORTER: I think you're right.
- 19 From visiting most of the counties, I've seen a lot of them
- 20 that have sit on the Board that are self-appointed.
- 21 MEMBER LOWRY: A workshop would be
- 22 good, I guess. Or maybe if the Staff would just put out
- 23 letter on this, you know, to all Chairs and Chairmans.
- MS. QUESTELL: We'll do both. Thank
- 25 you.

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1 CHAIR PORTER: And if they do sit on
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- 2 that board, would they need to resign before their term comes
- 3 up and appoint someone else, or would they wait until the end
- 4 of their term and then if they don't have these interlocal
- 5 agreements --
- 6 MS. QUESTELL: Ideally what they would
- 7 do is create an interlocal agreement that would fix it. But I
- 8 think that it creates problems to have county mayors on Boards
- 9 of Directors when their appointment would be a conflict. And
- 10 I want to make sure everyone knows that this basic principle
- 11 about the conflict is from a Supreme Court case. So it's not
- 12 like it's just the Attorney General, whose opinions would not
- 13 be binding on non-state people, he's just another lawyer to
- 14 the State -- but he's a State lawyer and we have to follow
- 15 it -- but this is from a Supreme Court case, and it's an issue
- 16 that has not been talked about enough. And I think that we do
- 17 see Boards of Directors that have people on there that are
- 18 conflicted out.
- 19 CHAIR PORTER: Other discussion?
- 20 (Pause)
- 21 CHAIR PORTER: Hearing none, all in
- 22 favor say "aye."
- THE BOARD: Aye.
- 24 CHAIR PORTER: All opposed, like sign.
- 25 (Pause)

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1 CHAIR PORTER: Motion carried.
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- Next item. Here's the one we've all
- 3 been waiting for: Consider electing a Chair and a Vice-Chair
- 4 for the Board. As you all know, the Vice-Chair's position --
- 5 Ms. Wanda was not reappointed and that position is open.
- 6 Also, the Chair and Vice-Chair are for two-year terms. Two
- 7 years went by real quick, and we need to have an election.
- And let me say that I've enjoyed
- 9 serving as chair now for four, five, six -- I don't know, it's
- 10 been so much fun I just lost count. But I won't cry if you
- 11 all don't want me back. So the floor is open, first, for
- 12 nominations for Chair.
- 13 MEMBER TAYLOR: Mr. Chairman?
- 14 CHAIR PORTER: Mr. Mike?
- 15 MEMBER TAYLOR: I would like to place a
- 16 nomination in the name of Randy Porter for Chair. And if it's
- 17 agreeable to the Board, I would like to make the motion that
- 18 the nomination be ceased and be elected by acclamation.
- 19 CHAIR PORTER: I have a motion. Do I
- 20 have a second?
- 21 MEMBER COBB: Second.
- 22 CHAIR PORTER: I have a motion by
- 23 Mr. Taylor and a second by Ms. Cobb that I will be reappointed
- 24 as Chair and that the nomination cease as me being elected by
- 25 acclamation. In is there a discussion?

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1 (Pause)
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- 2 CHAIR PORTER: Come on guys, other
- 3 nominations.
- 4 MEMBER SMITH: I think you should serve
- 5 until you get the job right.
- 6 CHAIR PORTER: That may never happen.
- 7 I do appreciate it. Thank you, Mike.
- No discussion, all in favor say "aye."
- 9 THE BOARD: Aye.
- 10 CHAIR PORTER: All opposed, like sign.
- 11 (Pause)
- 12 CHAIR PORTER: Motion carried. I have
- 13 enjoyed it, I'd like to say. And I hope that I've done a job
- 14 that's been pleasing to you all and that we can continue to
- 15 move forward in the next years, as we have in the past
- 16 several. I think the Board has done a great job. We have
- 17 come a long way, and hopefully we will continue in that
- 18 matter. And I will do everything I can to keep us moving.
- 19 And the next item is for Vice-Chair,
- 20 and the floor is open for nomination.
- 21 MEMBER RICH: Mr. Chairman, I'd
- 22 like to place a nomination for the gentleman to my left,
- 23 Mr. Ike Lowry, for Vice-Chair.
- 24 CHAIR PORTER: I have a motion for
- 25 Mr. Ike Lowry. Do I have a second?

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1
                        MEMBER TAYLOR: Second.
 2.
                         CHAIR PORTER: Okay. I have a motion
 3 and a second for Mr. Lowry. Do I have any other nominations?
 4
                         (Pause)
 5
                         CHAIR PORTER: Do I have a motion that
 6 we would cease nominations and elect him by acclamation?
 7
                        MEMBER COBB: So moved.
 8
                         CHAIR PORTER: By Ms. Cobb. Do I have
 9 a second?
10
                         MEMBER TAYLOR: Second.
                         CHAIR PORTER: Second by Mr. Taylor.
11
12 Is there any discussion?
13
                         (Pause)
                         CHAIR PORTER: All in favor say "aye."
14
                         THE BOARD: Aye.
15
                         CHAIR PORTER: All opposed, like sign.
16
17
                         (Pause)
18
                         CHAIR PORTER: Motion carried.
19
                         Mr. Ike, we have a place for you next
20 time we're here.
21
                        Next item on the agenda is to consider
22 results of feasibility study on implementing NG-911.
23
                         Leon, you all want to come up.
24
                        And, Lynn, do you have anything you
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25 want to say first?

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1 MS. QUESTELL: I'll key it up, sure.
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- 2 Just for the record, as you all may know, last April the Board
- 3 commissioned Kimball and Associates to undertake a study to
- 4 determine the feasibility of modernizing Tennessee's 911
- 5 infrastructure to an IP-based platform. I think everyone
- 6 recognizes -- as TENA has said -- that there is an urgent need
- 7 for change. Because the current 911 infrastructure -- at
- 8 least parts of it -- are built on a 30-year-old analog
- 9 technology that was simply not built to receive calls and data
- 10 from some of the new emerging technology.
- 11 I would like to thank Kimball and
- 12 Associates for their work on this. The Chairman and Staff
- 13 have met with the authors of this study several times. And
- 14 Rex and I have talked with them weekly to keep up with the
- 15 progress of this study, it's complete. And copies are
- 16 available right up hear, and we will post them on the website.
- 17 And Joel Mccamley and Leon Agnew of Kimball and Associates are
- 18 here to summarize the study for you.
- 19 CHAIR PORTER: Leon, would you state
- 20 your name for the record first, before we get started.
- 21 MR. AGNEW: Leon Agnew with L. Robert
- 22 Kimball and Associates.
- 23 CHAIR PORTER: And we appreciate you
- 24 being with us this morning.
- 25 And Leon's going to give us a brief

1 presentation on the study and what they've come up with so

- 2 far.
- 3 MR. AGNEW: Good morning, Chairman
- 4 Porter, Members of the Board, and Staff. Several months ago
- 5 Kimball was provided the opportunity to address this Board and
- 6 discuss the features and benefits of an IP-enabled 911 network
- 7 that's more commonly referred to as a next-generation 911
- 8 system. In April of this year, you commissioned us to
- 9 determine the feasibility of implementing such a system here
- 10 in the state of Tennessee. It's my pleasure this morning to
- 11 highlight the findings of that study.
- 12 Last week each of you was provided with
- 13 the written report detailing the findings of the
- 14 recommendations of what to do next. I trust you all had an
- 15 opportunity to read the report and found it to be informative.
- 16 What I would like to do this morning is to basically summarize
- 17 the key points found within the report and then answer any
- 18 questions that you may have.
- 19 On page 3 of the report is the ultimate
- 20 question of why. Why should you entertain the thought of
- 21 moving your 911 practice to another type of system. First --
- 22 and very important -- is an IP network will fulfill the goals
- 23 and objectives that were set forth by this Board, and
- 24 establishes the reasons to consider a next-generation 911
- 25 system. 911 systems in the state of Tennessee, today, were

- 1 originally designed to facilitate the delivery of 911 calls
- 2 from a single telephone company to a fixed landline telephone.
- 3 With the introduction of cellular telephones, VoIP, and other
- 4 methods to communicate -- especially while being mobile --
- 5 have challenged the current system for other ways to deliver
- 6 911 calls is required.
- 7 It's commonly accepted throughout our
- 8 industry that the 911 systems in place today, and here in the
- 9 state of Tennessee, are living on modern time. As more
- 10 methods of communication devices are introduced into our
- 11 society, the more strains and challenges these 911 systems
- 12 will face. The state of Tennessee and this Board is at a
- 13 crossroad to the evolution of the 911 services you provide to
- 14 the citizens of your state. You have an opportunity to
- 15 maintain the current level of service you are now providing or
- 16 you can implement a solution that will route wireless,
- 17 wireline, and VoIP, and future types of 911 calls through a
- 18 standardized high-speed delivery network that will provide
- 19 paramedic service to all of the citizens within ECDs in the
- 20 state. The goals and objectives established by this Board are
- 21 listed on pages 1 and 2 in the report. And it reflects your
- 22 desire to improve service, improve functionality, and improve
- 23 the state's 911 system for the introduction of future
- 24 technologies.
- 25 An IP next-generation 911 solution will

- 1 provide that means to achieve these goals. The benefits you
- 2 will derive from the IP network will include: faster call
- 3 setup times; parity of service; calls will be delivered to
- 4 PSAPs faster; data will be delivered to your PSAPs faster; a
- 5 standardized network will be in place.
- 6 Other jurisdictions are paving the way
- 7 for others to follow. There are seven other entities that
- 8 have previously made their decision to move in this direction,
- 9 and each has some form of next-generation 911 system up and
- 10 operating today.
- 11 Coinciding with that are three states
- 12 that are currently at the same crossroad that you are. The
- 13 states are Missouri, Delaware, and Maryland are all currently
- 14 actively engaged in the feasibility study. It should give
- 15 you some comfort to know that there is nationwide support for
- 16 this effort. PSAPs all across the country -- and here in the
- 17 state of Tennessee -- are very supportive of this concept.
- 18 Wireless carriers are very supportive of this concept of
- 19 next- generation 911. They stand to realize substantial cost
- 20 savings by migrating off of the current networks they're
- 21 operating on now, onto an IP network. VoIP providers are very
- 22 supportive of this concept. The mere essence of their
- 23 existence is IP. And it's very important to know that there
- 24 is a Federal initiative under way right now with the
- 25 Department of Transportation on the Federal level that

- 1 supports IP systems nationwide.
- 2 The state of Tennessee has choices in
- 3 this endeavor, because there is no one standard solution. You
- 4 are going to be provided with choices in pricing; choices in
- 5 solutions; choices in implementation times, various stages of
- 6 implementation that you will utilize. And you're going to
- 7 have choices in what level of involvement and oversight Staff
- 8 has with the solution that is chosen. You can adopt a
- 9 hands-on or a hands-off approach.
- 10 Some of the stages of implementation
- 11 are going to provide you the opportunity to proceed at your
- 12 own pace in this endeavor. There are no time limits. There
- 13 are no due dates that are going to be imposed on the Staff or
- 14 the Board. You can start slow and take a period of years, as
- 15 you would like to achieve your results; or you can go full
- 16 throttle and do a full state implementation in the shortest
- 17 amount of time. The fact is that there are multiple stages of
- 18 an implementation.
- 19 There are specific benchmarks -- lines
- 20 in the sand, if you will -- that have to be achieved as you
- 21 progress to point A, to point B, to point C. At any point, or
- 22 at any of these benchmarks, when they are achieved, you have
- 23 the opportunity to stop, sit back and regroup, realize the
- 24 benefits of what the particular stage of the implementation
- 25 will deliver to you before proceeding to the next step. That

- 1 will end very well for the ability for cost control.
- 2 The goals of this Board outlined in
- 3 Section 1.1.2 are achievable through a migration to an
- 4 IP-enabled 911 system. The elements required to provide such
- 5 a network are found to be available in Tennessee from a
- 6 variety of different sources. There will likely be a few
- 7 barriers to navigate you on the way. Pages 28 through 30
- 8 detail some of the more common and known obstacles to an
- 9 implementation that the other seven previously mentioned
- 10 entities have experienced.
- 11 It's important to note that there is
- 12 public expectation that the 911 is available to the public
- 13 anytime, from anywhere, and from any device. An IP network
- 14 transporting 911 calls will serve as the backbone for meeting
- 15 that expectation.
- 16 The information you have been provided
- 17 is a snapshot in time of what you have in place in today. The
- 18 features and benefits have all been highlighted.
- 19 Justification for your investment has been noted. Options --
- 20 as far as solutions and implementation plans -- have been
- 21 detailed, and barriers have been identified. There now
- 22 remains only two questions left to answer, which solution
- 23 should you choose, and how much will it cost.
- 24 As a result of the findings of the
- 25 study, Kimball is going to recommend that an RFP or other

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1 device mechanism be distributed to answer the final two
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- 2 questions and determine which 911 infrastructure could be
- 3 implemented in the state of Tennessee. And I will now answer
- 4 any questions that you may have.
- 5 CHAIR PORTER: Board members, do you
- 6 have any questions for Leon?
- 7 (Pause)
- 8 CHAIR PORTER: I don't think so, Leon.
- 9 Good job.
- 10 MR. AGNEW: Thank you.
- 11 MEMBER LOWRY: The states that you've
- 12 got implementing in -- or are at least heading that way --
- 13 were there any major problems implementing in the landline
- 14 that's already there with the VoIP and wireless providers?
- 15 MR. AGNEW: Wireless and VoIP, no. The
- 16 most common obstacle in an implementation that we're seeing
- 17 around the country is with the LEC. Some LECs are cooperative
- 18 and see this as a new revenue source, new markets for them to
- 19 explore. And others are seeing it as a direct slap in the
- 20 face to the way the old 911 system has always worked. And
- 21 they don't want to give up there carriers and unbundle them
- 22 and drop the charges.
- 23 MEMBER LOWRY: What about from the
- 24 technological side of it.
- 25 MR. AGNEW: Oh, yes. Basically what

- 1 you are doing is moving your traffic. There's a network of
- 2 networks, systems in place here in Tennessee -- BellSouth
- 3 citizens -- and they have their own networks. And what you're
- 4 basically doing with a solution such as this is, is migrating
- 5 that traffic off of an analog circuit-switch telephone network
- 6 over onto a data-transport or IP network. There are no
- 7 obstacles in doing that. All the elements are in place today
- 8 to accomplish that.
- 9 MS. QUESTELL: I did just like to get
- 10 on the record -- given that whatever proposals we go with are
- 11 going to be specific to whatever company -- just a ballpark
- 12 estimate like of the cost of the first phase of the process.
- 13 Which I would define as moving the VoIP and wireless to the IP
- 14 platform. Can you kind of give us a very general ballpark
- 15 estimate?
- 16 MR. AGNEW: I'm going to turn that
- 17 question over to Joel, since he's more in tune to that aspect
- 18 of it.
- 19 MR. MCCAMLEY: Joel Mccamley from
- 20 Robert Kimball and Associates.
- 21 Director, the answer to that question
- 22 gets a little dicey. But I would say that other states --
- 23 regardless of whether you're doing VoIP or wireless as the
- 24 initial stage, you still have to have that initial network
- 25 billed out. So that initial stage will probably be -- or

- 1 would incur the most cost from an up-front capital cost. A
- 2 similar network that's doing what you're talking about, taking
- 3 it just to the wireless stage, would be like the state of
- 4 Indiana -- geographically you're a little different -- but
- 5 that overall system is going to probably cost them about \$6
- 6 million. That has been incurred over about a three-year time
- 7 period, from various points. And that's pretty much a
- 8 nonrecurring cost. Recurring costs for that system are really
- 9 starting to come on and will transition into recurring or
- 10 monthly recurring.
- 11 MS. QUESTELL: Can you give us an
- 12 estimate of their monthly recurring cost?
- MR. MCCAMLEY: Their monthly recurring
- 14 costs -- once the system is in the full mode and implemented,
- 15 it will be about \$300,000 a month. At least that's the
- 16 estimate at this point in time. Right now it's running about
- 17 120,000 to \$150,000 a month.
- MS. QUESTELL: Thank you.
- 19 MR. MCCAMLEY: You're welcome.
- 20 CHAIR PORTER: Rex.
- 21 MR. HOLLAWAY: Randy, I just want to
- 22 point out, as most of you probably know, we're nowhere near
- 23 where we need to be with VoIP as far as delivery of the call
- 24 and the address information. And it's very much an evolving
- 25 technology right now.

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I was at a meeting last week where a
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- 2 lot of the work committees were meeting at and standards are
- 3 still in the process of being written that will allow various
- 4 hardware manufacturers, premiss equipment manufacturers,
- 5 routing system manufacturers, system overseers, and all those
- 6 folks to work together to put that VoIP telephone to the
- 7 appropriate PSAP. So there's a lot of answers that haven't
- 8 been discovered yet. And so we will see that occurring over
- 9 the next year or so.
- 10 CHAIR PORTER: I think one of the other
- 11 points, too, Rex, that the districts need to be aware of is,
- 12 that once we start migrating and moving to this new network,
- 13 it's basically shifting a lot of the cost of that network to
- 14 the ECD and away from the districts, which is going to free up
- 15 more money on the district level for them to do other things
- 16 with. It's kind of like the old adage, we'll be paying the
- 17 phone bill instead of them. So, I mean, I think that's very
- 18 positive.
- 19 But we all know that this network --
- 20 for all of us that's been around several years in 911 -- this
- 21 network is -- it's very old. It did its job for a lot of
- 22 years. But we all know if we had something like this
- 23 antiquated in our own PSAPs today -- as far as our local
- 24 networks go and stuff -- we would have replaced it years ago.
- 25 So I think it's time we look at this and start moving towards

- 1 the future. And that's one thing this Board has always been
- 2 great about, is staying ahead of the game and not being afraid
- 3 to jump out there and do things that we need to do and be
- 4 leader in some of these areas. So I hope that we will give
- 5 this some major consideration.
- 6 MR. AGNEW: Well, I want to encourage
- 7 PSAPs and districts, alike, to be sure and be cautious about
- 8 what they buy in the future because of the fact, as these
- 9 standards evolve, we want to make sure -- and that's one of
- 10 first things we need to be doing, is telling the districts
- 11 what their interface is going to look like so they can begin
- 12 to tell their vendors we are not going to be buying this
- 13 system unless it has this capability or the capability of
- 14 being updated.
- 15 CHAIR PORTER: Other discussion?
- 16 MEMBER TAYLOR: Mr. Chair?
- 17 CHAIR PORTER: Mr. Taylor.
- 18 MEMBER TAYLOR: Has anyone talked to
- 19 TBI about the security of the system. And if there's going to
- 20 be glitches later on down the road about interfacing with
- 21 them. They're real strict about security.
- 22 CHAIR PORTER: We met with Homeland
- 23 Security and they were very interested in it. You know TBI
- 24 already has its network across the state now with NCIC and
- 25 everything. I think, in the beginning, you wouldn't change

- 1 that, let that network stay in place. But I think that once
- 2 we get our network in place, the security would be the same or
- 3 better than what they're using now. And they could be able to
- 4 come in and backbone off of it. But I don't think -- we've
- 5 haven't gotten to that point, to the point of talking to TBI
- 6 yet.
- 7 MR. AGNEW: One of the more attractive
- 8 features of a design such as this, is the ability that other
- 9 agencies with similar interest can all share.
- 10 CHAIR PORTER: We see this as a thing
- 11 that if we're right, TBI, NCIC, and all that stuff, Homeland
- 12 Security -- everybody getting on board and being able to share
- 13 the network. Because it will be -- once we put it in, the
- 14 bandwidth will be almost unlimited and you can do a lot of
- 15 things. We would only be using a small portion of it. So it
- 16 might open up a lot of things that we could do. If we wanted
- 17 to share data statewide with each other, we could. It would
- 18 open that up. There's an amount of good things I think that
- 19 could happen from it.
- 20 And you all did a great job on the
- 21 study. I met with them a couple of times and we had some long
- 22 meetings and they did a lot of work. And you all did a great
- 23 job. And I think you all should be applauded for the jobs
- 24 that you did with it.
- 25 MR. AGNEW: I just want to add to that,

1 we have a lot of resource information that's going to be

- 2 helpful to us in other areas, as well.
- 3 CHAIR PORTER: Any other questions of
- 4 Leon?
- 5 (Pause)
- 6 CHAIR PORTER: Thank you. Appreciate
- 7 it.
- 8 Let me say first, before we go any
- 9 further, that someone came in the room and didn't go through
- 10 the little picture taking process that's outside. If you're
- 11 that person, would you please get back up and go back outside
- 12 and get your picture took and your ID badge. If you don't,
- 13 security is going to come in and clear the room and make us
- 14 all come back in again. Is there somebody that forgot to get
- 15 their picture took?
- 16 (Pause)
- 17 CHAIR PORTER: Let the record show that
- 18 that was Mr. Steve Smith, a member of the board; newly elected
- 19 member of the board.
- 20 Lynn, I guess the actual motion that
- 21 we're going to need to do on this is -- it may need to be
- 22 reworded a little bit from what we originally thought. Do you
- 23 want to talk a little about the difference in a RFP and RFI
- 24 and stuff?
- 25 MS. QUESTELL: Right now we are just

- 1 discussing procedure. I think we would ask the Board to
- 2 authorize Staff to proceed with this project, but not specify
- 3 whether it would be an RFP or an RFI. Because Tennessee has
- 4 very specific rules about the perimeters of RFPs. So we would
- 5 like to be able to have the freedom to confer with the Office
- 6 of Contractor Review and let them help us decide whether it
- 7 would be an RFP or an RFI that we would proceed with first.
- 8 But what we are wanting to do is to make sure that we have
- 9 enough information on the platform that would be best for
- 10 Tennessee and the proposals that people would offer to us, for
- 11 Tennessee specifically. Maybe we can do that through an RFP
- 12 process, but it may be that an RFI would work out better.
- 13 CHAIR PORTER: Do we need to wait on
- 14 Steve or can we have a quorum without him?
- MS. QUESTELL: Counsel recommends that
- 16 we wait on Steve.
- 17 CHAIR PORTER: Okay. Everyone just sit
- 18 and talk among yourselves until Steve gets his picture took.
- 19 Sorry, Steve, I didn't know it was you.
- 20 Steve was trying to get in to keep from
- 21 delaying the meeting this morning and got caught.
- 22 You've heard the recommendation from
- 23 Staff that we proceed with either doing an RFP of RFI or
- 24 whatever needs to done to proceed with this process of looking
- 25 at the NG-911. What's the will of the Board?

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1 MEMBER LOWRY: I think I move that we
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- 2 allow the Staff to proceed on with the RFP or the RFI -- or
- 3 whatever they need -- to come back to us to ask at the next
- 4 meeting so that we can keep the ball rolling and don't have to
- 5 stop at this point.
- 6 CHAIR PORTER: That's good. I have a
- 7 motion made by Mr. Lowry. Do I have a second?
- 8 MEMBER FEATHERS: Second.
- 9 CHAIR PORTER: Second by Ms. Feathers
- 10 that we proceed with the NG-911 project. Any discussion?
- 11 (Pause)
- 12 MEMBER LOWRY: Is that what you all
- 13 need?
- MS. QUESTELL: Yeah.
- 15 MS. REED: Could you just clarify what
- 16 you were saying about coming back at the next meeting?
- 17 MEMBER LOWRY: I was saying at the next
- 18 meeting, if you all need to ask us to do something else we
- 19 can, but there's no reason in stopping the process between now
- 20 and then.
- MS. REED: So what you're voting on is
- 22 to recommend that we actually go forward with the process --
- MEMBER LOWRY: Yes.
- 24 MS. REED: -- and that if we need more,
- 25 we can come back to you all?

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1 MEMBER LOWRY: Yes.
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- 2 CHAIR PORTER: Any discussion?
- 3 (Pause)
- 4 CHAIR PORTER: Hearing none, all in
- 5 favor say "aye."
- 6 THE BOARD: Aye.
- 7 CHAIR PORTER: All opposed, like sign.
- 8 (Pause)
- 9 CHAIR PORTER: Motion carried. I think
- 10 that will be a great thing for Tennessee once we get going
- 11 with this.
- 12 The next five items are to consider
- 13 extensions. We've got about five items there, does anybody
- 14 need a break?
- 15 (Pause)
- 16 CHAIR PORTER: We will take about a
- 17 five or ten-minute break. And I think we'll be able to finish
- 18 up pretty quick.
- 19 (Break in proceedings.)
- 20 CHAIR PORTER: Okay. We will come back
- 21 to order.
- 22 After discussing with counsel, I think
- 23 we need to go back to the NG-911 motion and get some
- 24 clarification as to, actually, what we voted on.
- 25 MS. REED: I think the understanding

- 1 that many of us took from it -- and I think what might be
- 2 implicated on the record -- is that the vote was for the Staff
- 3 to go forward with the RFP or RFP. And I think only to come
- 4 back to the Board, if we had further issues that we need to
- 5 address. And I'm not sure that that's what was intended. And
- 6 maybe if Mr. Lowry, who made the motion, would specify whether
- 7 that's what he intended.
- 8 MEMBER LOWRY: What I thought that I
- 9 had made the motion to was to proceed with figuring out
- 10 whether Staff or the State decided that we needed to go RFP or
- 11 RFI. But probably, I also think before issue of the RFP that
- 12 the Board would want to know what the amount is going to be
- 13 that we're issuing the RFP for.
- 14 MS. REED: I don't know that we will
- 15 know the dollar amount of the RFP. I think we will just be
- 16 issuing an RFP saying this is the solution, and then they will
- 17 come back to us with prices. But the problem is that we would
- 18 not -- I think there's only like a 24-hour period allowed by
- 19 the State to analyze the prices of the bids. So we would have
- 20 a process where we could be analyzing the technical
- 21 specifications, but then we would have like 24-hours to like
- 22 open the prices and then award the bid. So the problem
- 23 becomes that there's not an opportunity once we see the prices
- 24 to come back to the Board.
- 25 MEMBER BILBREY: That's another reason

1 we'd like to have some information as to what direction we are

- 2 going in before we actually go out and procure a solution.
- 3 And in that procuring process, you're right, we have
- 4 technical -- we have several things that we have to include in
- 5 order to --
- 6 CHAIR PORTER: Pull your mic down so we
- 7 can hear you.
- 8 MEMBER BILBREY: And it has to be
- 9 evaluated, and then we open the cost, as you say. But it
- 10 creates a problem. And that's the reason we say we need to
- 11 determine what instrument we need to use to get the
- 12 information before we go for the procurement. An RFP is for
- 13 procuring and signing a contract. And I think the Board
- 14 really wants to know where we are and what we're doing before
- 15 any procurement or contract is signed.
- 16 MS. REED: And I think in terms of the
- 17 money, the only thing we will be able to do -- because of the
- 18 RFP process -- is that you all will be able to vote on
- 19 recognizing that it could cost, you know, a certain dollar
- 20 range. And I know, like Kimball was saying today, it was 6
- 21 million in Indiana and then 350,000 or 300,000 monthly
- 22 recurring. And in their report they said that this initial
- 23 phase could cost between 8 and 15 million. There's never
- 24 going to be a time when we have: This is the price we're
- 25 going to offer to you, do you want to do it? Yes or no.

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1 We only have a 24-hour period. We
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- 2 could have some of the board members on the evaluation
- 3 committee, but not the whole board. There wouldn't be a way
- 4 to have the whole board --
- 5 MS. QUESTELL: But would it be possible
- 6 to keep the Board apprised of the progress and if they --
- 7 MS. REED: We'll only have 24 hours in
- 8 the process.
- 9 MEMBER BILBREY: Well, you have to do
- 10 it relatively quick. When you're going through the process,
- 11 you'll sign points to qualification and technical things and
- 12 all the things you need for making the decision. And you
- 13 select -- or actually come up with the number of points for
- 14 each one of the vendors. At that point and you're through
- 15 with the technical, and then you open up the cost from there.
- 16 And then you have a formula to calculate the points for the
- 17 cost that you add to the technical, and then you will come out
- 18 to the winner.
- 19 Now, you're talking about whether or
- 20 not you want to proceed or not proceed, at that point you need
- 21 a good reason for not procuring, if you're going for a
- 22 contract. And that was the reason I say you need to talk to
- 23 OCR before you go through that process. But I think -- there
- 24 seems to be sort of something missing, in that we need to know
- 25 what direction we're going, technically, before we go with an

- 1 RFP.
- 2 Because a RFP is used to procure your
- 3 services, and it's sort of hard. You can come up with a
- 4 proposal; it could be sort of varied. But you need to be sort
- 5 of specific in what direction you're going, otherwise you're
- 6 going to have a hard time with the evaluation. And then
- 7 you're open to protest. And we don't want to get into the
- 8 protest situation, if we can help it.
- 9 That's the reason I say we need to talk
- 10 with OCR's people before we go to that direction.
- But still, do we have enough
- 12 information, at this point, to make a recommendation as to how
- 13 you write up what your scope is and what you're going after?
- 14 I guess that's what we're asking. And what I'm asking. And
- 15 what I read in the report, I don't believe we do have.
- MS. QUESTELL: It's my understanding
- 17 that it's Kimball that actually did the RFP for Indiana and
- 18 would be assisting with that. And I'm sure that they would
- 19 have scope, and such as that, available to help us. They were
- 20 the ones that -- I had initially thought that we would go with
- 21 an RFI, for the same reasons that you're bringing up. But
- 22 they recommended, as you know in the report, going with an
- 23 RFP. Because they found in Indiana that the RFI process just
- 24 kind of wasted time. On the other hand, I don't think they
- 25 have any idea about the ins and outs of the Tennessee

- 1 procedure.
- 2 MEMBER BILBREY: That's right. Indiana
- 3 and Tennessee are two different places, as far as RFPs are
- 4 concerned. And I don't know how they do it in Indiana, but I
- 5 do know how we do it in Tennessee.
- 6 MS. QUESTELL: Yes, sir.
- 7 How about that we will proceed and
- 8 report at the next meeting whether we have determined that it
- 9 would be most productive to pursue an RFP or an RFI.
- 10 MR. HOLLAWAY: I don't know if this
- 11 will help any, Lynn, but, you know, there's a lot of work that
- 12 still has to be done to develop a -- kind of a specification
- 13 functionality. So whether we go with an idea of okay, we're
- 14 looking for a design or a plan to gear specifics that we want
- 15 to have addressed and the price form, we can still move ahead
- 16 as far as with what Kimball is doing. And we still have a
- 17 little time as to exactly how, I think, with the time the
- 18 document goes out.
- 19 MS. QUESTELL: That sounds like a good
- 20 idea, to move forward. And we will be definitely researching
- 21 which process to use. Whether we can report back by
- 22 October 31st remains to be seen.
- 23 CHAIR PORTER: Okay.
- 24 MR. HOLLAWAY: Let me just add -- of
- 25 course I know you all know this -- we're not bound like, you

- 1 know, where there's standards and specs that have existed for
- 2 a long time. The next generation of 911 is still evolving,
- 3 and we will still find things, as we go, that we will discover
- 4 during the process of getting proposals.
- 5 MEMBER LOWRY: Is Counsel okay with the
- 6 way the motion is, or do we need to restate it?
- 7 MS. REED: Well, I'm concerned what was
- 8 voted on on the record was not clear. So I think that the way
- 9 the motion was stated originally and was voted on was that we
- 10 would move forward with the RFP. What I'm hearing now is that
- 11 we are not to move forward with issuing an RFP until we come
- 12 back to the Board. Is that where everyone is?
- 13 MEMBER LOWRY: If I need to change the
- 14 motion, I can, or withdraw it.
- 15 MEMBER BILBREY: With you talking about
- 16 going out for a proposal, you are pretty wide open, I think.
- 17 And there's limitations on what we can do there.
- 18 Keep in mind the protest. You've got
- 19 to know how you're going to evaluate this and all. So I would
- 20 suggest that you really -- I guess just take what you know at
- 21 this point and still sit down and talk to OCR and see if we
- 22 can come up with a way that we can logically evaluate what
- 23 your potential scope is going to be. And if you can, we can
- 24 go with it. But we'll have to go through a contract.
- 25 But if we can't come up with a way to

1 evaluate one vendor versus another, even though the solutions

- 2 may be 180 degrees apart -- I don't know -- but when you get
- 3 into that, then you get into a situation where you could have
- 4 one vendor that very easily starts protesting somebody else's
- 5 solution. And you've got to have a means and method to say
- 6 this is absolutely the best way to go. And if you can come up
- 7 with all those answers, then I think it's probably okay. But
- 8 we need to look at that. Because what I've seen so far, I
- 9 don't think we've got that.
- 10 CHAIR PORTER: Charles, can you clarify
- 11 what OCR is, for the record.
- 12 MEMBER BILBREY: Of course. Office of
- 13 Contract Review.
- MS. QUESTELL: I guess the big question
- 15 is, before we move ahead with an RFP -- actually issuing it --
- 16 do you actually want us to come back and have the Board vote
- 17 on that at a future meeting?
- 18 MEMBER LOWRY: If the RFP involves
- 19 money.
- 20 MS. QUESTELL: And it does.
- 21 MEMBER BILBREY: It does. The end
- 22 product of an RFP is supposed to be a contract.
- 23 CHAIR PORTER: The problem is, Ike,
- 24 you're not going to know how much money it is until that RFP
- 25 is put out and you get the bids back in? I mean, you've got

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1 estimates in your study here as to what it's going to be.
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- 2 MEMBER LOWRY: That's what I'm sitting
- 3 here wondering. How do we accomplish this?
- 4 CHAIR PORTER: So I guess what my
- 5 question is, is bringing it back to the Board before we issue
- 6 an RFP or an RFI, what is that going to accomplish. I mean,
- 7 you're still not going -- I mean, I would hope we leave it up
- 8 to Staff to make that decision. Let Staff make an educated
- 9 decision once they get to the point that they feel comfortable
- 10 with that.
- 11 And I like the idea of putting a couple
- 12 of the board members on the review of the RFP -- that we all
- 13 trust. That way, if they feel comfortable with it, you know
- 14 we're going to feel comfortable with it. Once we get to that
- 15 point. But I don't think -- you know, that's going to be a
- 16 long and drawn out process, and I don't think that's going to
- 17 be anything that's going to happen in the next two or three
- 18 months. This is going to take us a while before this is going
- 19 to happen.
- 20 MEMBER LOWRY: Would it make it easier
- 21 if we put a cap on the RFP?
- 22 CHAIR PORTER: Now, you could do that.
- MEMBER BILBREY: You can do that, if
- 24 there's a certain amount of money you want to spend. You may
- 25 or may not get what you want for your money; if you don't,

- 1 cancel it, and you're done.
- 2 MEMBER TAYLOR: Should the RFP have
- 3 this project in stages or have one large project, or how?
- 4 Kimball seems to recommend that we proceed in stages. I'm
- 5 more comfortable with that.
- 6 CHAIR PORTER: Me, too. I think we're
- 7 looking at trying to do wireless first and get that network --
- 8 get everybody on that network before we ever tackle landline.
- 9 That will be a big undertaking.
- 10 MEMBER TAYLOR: Could Staff do the
- 11 research and talk to OCR and maybe have a recommendation by
- 12 the October 31st meeting?
- 13 CHAIR PORTER: Or at least can Kimball
- 14 have a cap?
- 15 MS. QUESTELL: We can put Kimball on
- 16 getting a cap. And please keep in mind that even if we don't,
- 17 we will keep you apprised every step of the way. It's not
- 18 like we are going to be working behind the scenes.
- 19 MEMBER LOWRY: I just want to be sure
- 20 we've got the technical part clear here.
- 21 CHAIR PORTER: Would everybody feel
- 22 better if we had, at least, a cap, by the October meeting?
- 23 That way we could see -- where we could set a cap on it and
- 24 see what it's going to be.
- 25 MS. REED: And we're not trying to be

- 1 evasive, please understand, we have TENA; we have the funding.
- 2 We have a lot between now and October 31st. And this is a
- 3 major undertaking to figure out whether we want to do the RFI
- 4 or the RFP. You know, we understood that it was going to take
- 5 substantial work to figure that out, and also, then to issue
- 6 it correctly. So I just don't see how we could fit that in
- 7 between now and October 31st.
- 8 CHAIR PORTER: Would the Board feel
- 9 comfortable with letting Staff move forward with this? Let
- 10 them decide whether to do an RFP or RFI, and then us just have
- 11 a cap at the October board meeting that we would decide on,
- 12 then to set a cap for them and then let them move forward?
- 13 MEMBER LOWRY: I'm fine with that.
- 14 MEMBER BILBREY: I suggest that we talk
- 15 to OCR again and make the decision from the best standpoint
- 16 based, I guess, on from what we've got right now. But if you
- 17 think you've got enough right now to do it -- you know what
- 18 the scope of an RFP is, you need to -- again, you need to talk
- 19 with Robert about what you think you're going after, based on
- 20 what we've got at this point, and see if there's some way we
- 21 can work it out; if we can't, then we need more information.
- 22 CHAIR PORTER: And let that be a Staff
- 23 decision, from that point forward, as what to do.
- 24 You made the motion, is that agreeable
- 25 to you or not?

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1 MEMBER LOWRY: Yeah.
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- 2 CHAIR PORTER: And the second was
- 3 Carolann.
- 4 Is that agreeable to you?
- 5 MEMBER FEATHERS: Yes.
- 6 CHAIR PORTER: Then I'm going to ask is
- 7 that agreeable to the rest of the Board, on what you voted on?
- 8 Is that -- I don't see any nos.
- 9 Carolyn, does that --
- 10 MS. REED: Yes. Thank you.
- 11 CHAIR PORTER: All right. That's a big
- 12 undertaking, if it took an extra five minutes to make sure we
- 13 were right, then we wanted to do what's right.
- 14 I have a request from Warren County.
- 15 The board Chairman down there, his wife is sick and they just
- 16 took her to the emergency room. I'm going to move them up on
- 17 the agenda to the next one. So we can go ahead and get him --
- 18 so that he can go ahead and get back to Warren County to see
- 19 about his wife.
- 20 So the request of a rate increase for
- 21 Warren County will be the next item on the agenda.
- Folks, would you like to come up and
- 23 have a seat at the table.
- 24 These are going to be a little bit
- 25 different than what the original rate increases are. We are

- 1 going to try to expedite these as fast as possible. I'm going
- 2 to start out by letting Don or Rex -- whoever is going to take
- 3 these on -- to go through and do their little dog-and-pony
- 4 show. And then we'll open it up to the Board, if there are
- 5 any questions. And if there are no questions; we'll vote on
- 6 it.
- 7 MR. HOLLAWAY: And my part is kind of
- 8 sparse, that's why I'm going to go first. I'm going to give
- 9 you kind of the current environment of the PSAPs that are
- 10 involved. And then Don will spend a little bit more time on
- 11 the financial research. That's where the majority of your
- 12 discussion will be, anyway.
- We visited Warren County on
- 14 August 17th. I met with the Director, Chuck Haston, to just
- 15 get an overview of where they stood with their equipment and
- 16 operations. Their original rate increase was approved back in
- 17 2003. It called for the upgrading of older, outdated
- 18 equipment; renovation of facilities; and replacement of the
- 19 911 controller; purchase a CAD system; and also purchase new
- 20 radio consoles.
- 21 The PSAP was in the same facility when
- 22 I made my visit in August. It is a secure building. And the
- 23 significant improvements that were addressed in the original
- 24 rate increase have been made.
- 25 And you'll see those in your

- 1 photographs, it shows a different dispatch area than you saw
- 2 in 2003. You see the systems that they now have there and the
- 3 system update photograph is on page 3.
- 4 The Director did raise a concern while
- 5 I was there that their critical radio computer has very
- 6 limited battery backup time. And they're looking to assume
- 7 responsibility about the system to, basically, ensure that
- 8 they get calls out to the responding units.
- 9 And another goal that the District has
- 10 is to expand the space on the lower level of the building and
- 11 get them a little more below ground to make them more
- 12 resistant to storms. And with that, I'll turn it over to Don.
- 13 MR. JOHNSON: I'm just going to go over
- 14 a small portion of the application that they sent in. They're
- 15 population is 38,276. They're a Tier III district. And the
- 16 rate increase they originally applied for back in May of '03
- 17 was \$1 for residential and \$3 for business.
- 18 If they -- if this rate increase was
- 19 rejected, they figure they would have to go through a phase --
- 20 which is a three-phase process. You can see it on number 8 in
- 21 their application.
- The first phase would be that they
- 23 would seek substantial increase in allocations from the City
- 24 and the County Government; then they would discontinue public
- 25 outreach initiatives, renegotiate present comprehensive

- 1 maintenance and support contracts.
- 2 And then in the phase-two phase, they
- 3 would have to reduce employee health insurance benefits; then
- 4 freeze the salaries; and halt all capital improvement
- 5 projects.
- In the third and final phase, they
- 7 figured that they would have to reduce the shift staffing to
- 8 absolute minimum levels, and then reduce the training budget.
- 9 As of to date, they have no
- 10 outstanding debt. Their subscriber customers for residential
- 11 is 14,865, business is 5,028. They did get some support from
- 12 the local and county governments. In the year 2005, they got
- 13 126,000 from the City and 122,500 from the County.
- 14 As far as their financial situation, in
- 15 Table 1 you can see where the change in net assets are going
- 16 up. They finished in 2005 as changed net assets of 68,909,
- 17 and they had a cash balance of \$303,940.
- 18 And looking at their last five audits,
- 19 they tend to get rid of a majority of them. They still have a
- 20 repeat finding of their retirement payroll, but then they said
- 21 that they have corrected that for 2005. They had one problem
- 22 or finding on supporting documentation, and I'm pretty sure
- 23 that was for just a few things.
- 24 As far as their ECB Staff Analysis,
- 25 which is Table 3, you will see on there that -- there should

- 1 be a revised form that you got before you came back from
- 2 break. So that's the main one.
- They have a negative change in net
- 4 assets of \$351,000 in fiscal year 2005 -- this is pretty much
- 5 the analysis that I do from the information that they give me
- 6 from their three-year budget or whatever -- and the District
- 7 is projecting to reduce it, projecting a positive change in
- 8 net assets in fiscal year 2008 and 2009 in the amount of
- 9 17,586 and 11,699, respectively. The ending net assets for
- 10 the fiscal year 2009 is projected to increase to 790,444. And
- 11 the ending cash in fiscal year 2009 is projected at 111,888.
- 12 As far as receiving reimbursements and
- 13 grants for the District: They have received the -- at least
- 14 \$4,914 of the master clock. They received the \$30,000 Rural
- 15 Dispatcher Grant in 2005. In 2006 they received the \$50,000
- 16 GIS Mapping Reimbursement and the GIS Maintenance Grant.
- 17 Also, in 2006 they received their second \$30,000 Rural
- 18 Dispatch Grant, and they've submitted information for the
- 19 \$40,000 reimbursement, as of September the 8th, and also
- 20 submitted invoices for a total of \$147,976 on behalf of the
- 21 \$150,000 Equipment Reimbursement.
- 22 Of that Equipment Reimbursement, they
- 23 are requesting at least \$118,375 worth of it to go to their
- 24 computer-aided dispatch system, and the remaining excess is
- 25 for about 29,601 that they wanted to get for their \$40,000

- 1 control unit -- which their total control unit cost about
- 2 60,000-something, so they were still going to get the
- 3 remainder of that \$29,000 left of that 150, which would give
- 4 them a balance of \$2,024 of their \$150,000 Equipment
- 5 Reimbursement.
- 6 And that's pretty much all that I have.
- 7 CHAIR PORTER: Any questions from the
- 8 board members?
- 9 MEMBER BILBREY: Don, in their
- 10 application, in the back, number 13; number 14, neither one of
- 11 those -- I don't think -- has been done that I can find.
- 12 There's no three-year budget and there's no signing of the
- 13 certification. What can we do about that?
- MR. JOHNSON: Basically, when -- that's
- 15 supposed to be more or less that they are working in their
- 16 five-year budget plan, and so, you know, I reviewed their
- 17 five-year budget plan and I use those numbers in Table 3 for
- 18 their expenditures and all.
- 19 MEMBER BILBREY: But does everybody
- 20 have that three-year budget laid out in this format? Do we
- 21 just --
- 22 MR. JOHNSON: No. It's not in this
- 23 one. Is that what you're talking about? I used their
- 24 five-year budget plan.
- 25 MEMBER BILBREY: I understand that.

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1 MS. REED: Don, did they certify to you
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- 2 that they were still operating in their original five-year
- 3 budget? Are you saying you looked at the numbers yourself and
- 4 you compared it and that they are operating within it?
- 5 MR. JOHNSON: Yes.
- 6 CHAIR PORTER: Other questions of Don
- 7 or Rex?
- 8 (Pause)
- 9 CHAIR PORTER: Thanks, guys.
- 10 Any questions of our representatives of
- 11 the District?
- 12 MEMBER RICH: Mr. Chair, I would go
- 13 ahead and accept it.
- 14 CHAIR PORTER: I have a motion by
- 15 Mr. Rich that we go ahead and approve the rate increase
- 16 extension. Do I have a second?
- 17 MEMBER LOWRY: Second.
- 18 CHAIR PORTER: Second by Mr. Lowry.
- 19 Let me be clear, we are extending these
- 20 for three years on everybody, right?
- MS. QUESTELL: Yes.
- 22 CHAIR PORTER: Is there any discussion?
- 23 (Pause)
- 24 CHAIR PORTER: Hearing none, all in
- 25 favor of approving the rate extension for three years for

- 1 Warren County say "aye."
- THE BOARD: Aye.
- CHAIR PORTER: All opposed, like sign.
- 4 (Pause)
- 5 CHAIR PORTER: Motion carries.
- 6 Thanks, Mark. Hope everything turns
- 7 out okay with your wife.
- 8 All right. Let's go back to the
- 9 original agenda now. And next item is the extension of the
- 10 Cheatham County rate increase.
- If you folks would come forward.
- MR. HOLLAWAY: All right.
- 13 Cheatham County's original rate increase was granted in August
- 14 of 2003. And that original purpose involved upgrades to the
- 15 radio dispatching equipment, improvements within the facility,
- 16 and operations support.
- 17 I did visit the site on
- 18 September 12, 2006. I met with Joe Cook, and he provided
- 19 answers to information we needed for the technical operations
- 20 portion of the application.
- 21 They are in the same building that they
- 22 were in 2003, which is located in the basement of the Cheatham
- 23 Sherrif's Department. They have three positions. And by
- 24 large -- staff, two positions; and the third position is
- 25 mostly for overflow and training.

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The original rate increase calls for
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- 2 update to radio call dispatch -- as I mentioned, I think. And
- 3 they have accomplished those. Several systems have been
- 4 upgraded or replaced since their rate increase went into
- 5 effect, several GIS systems -- which is GeoCom -- and several
- 6 CPUs and work station monitors that support those systems.
- 7 The photos that you see on page 3 show
- 8 the way the dispatch and all that looked in 2003 and what it
- 9 currently looks like today. Not much difference in the
- 10 equipment room, but you can see the higher level of technology
- 11 in the dispatch area itself.
- 12 MR. JOHNSON: Population of Cheatham
- 13 County is 35,912. It's a Level III county. In their
- 14 original rate increase -- when they came before the Board on
- 15 August 14th -- was \$1.15 and \$2.50.
- 16 Looking at Table 1, on page 4, in 2005
- 17 the change of net assets was 90,327; their net assets were
- 18 527,935; and their cash and cash equivalence was 86,148.
- 19 Now, their last five audits, in 2005
- 20 they've corrected all the previous findings that they had, at
- 21 which they had no findings.
- 22 In looking at Table 3, it shows a
- 23 positive change in net assets of 274,087 in fiscal year '07.
- 24 And they haven't opted using their \$150,000 yet, but the
- 25 District is projected to produce a positive change in net

- 1 assets in fiscal year 2008 and 2009; 74,525 and 121,157.
- 2 Ending net assets for fiscal year 2009 is projected at an
- 3 increase of 968,433. And the ending cash balance is projected
- 4 at 530,185.
- 5 As Rex said, they requested them to
- 6 continue the restructure, to replace the telephone and radio
- 7 console equipment for the existing 911 facility. They expect
- 8 that to cost about a 189,000.
- 9 As of right now, Cheatham County has
- 10 received \$32,180.50 of the \$50,000 GIS Mapping Reimbursement
- 11 Grant in fiscal year 2004. And they've received \$5,000 for
- 12 the master clock and \$30,000 for the Rural Dispatcher Grant in
- 13 fiscal year 2005. In '06 they've received \$17,819.50 of the
- 14 remaining GIS Mapping Reimbursement, and they've also applied
- 15 for the \$10,000 GIS Maintenance Grant. They are eligible to
- 16 receive the \$40,000 Equipment Reimbursement and the \$150,000
- 17 Equipment Grant.
- That's all I have.
- 19 CHAIR PORTER: Any questions of Don or
- 20 Rex for Cheatham County?
- 21 MS. QUESTELL: Mr. Chairman, could I
- 22 just make a statement?
- 23 CHAIR PORTER: Sure.
- MS. QUESTELL: I really want to commend
- 25 you all for two specific things -- I mean, among other

- 1 things -- but I think it's so great that you corrected your
- 2 findings and had no findings this last time. And I'm
- 3 particularly glad that you all got the cooling system put in
- 4 your equipment room. That was a really big deal. And I'm
- 5 sure that your equipment will last a lot longer.
- 6 CHAIR PORTER: Hearing no questions of
- 7 Don or Rex, do you have any questions of the District?
- 8 (Pause)
- 9 CHAIR PORTER: If not, the floor is
- 10 open for a motion on the rate increase extension.
- 11 MEMBER TAYLOR: So moved.
- 12 CHAIR PORTER: I have a motion by
- 13 Mr. Taylor. Do I have a second?
- 14 MEMBER COBB: Second.
- 15 CHAIR PORTER: Second by Ms. Cobb that
- 16 we extend Cheatham County's rate increase for three years.
- 17 Any discussion?
- 18 (Pause)
- 19 CHAIR PORTER: Hearing none, all in
- 20 favor say "aye."
- 21 THE BOARD: Aye.
- 22 CHAIR PORTER: All opposed by like
- 23 sign.
- 24 (Pause)
- 25 CHAIR PORTER: Motion carries.

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1 Thank you, gentlemen.
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- 2 Next one is Jefferson County. Come
- 3 forward, please.
- 4 MR. HOLLAWAY: Jefferson County
- 5 received their rate increase in January 2003, and that purpose
- 6 was originally to enhance the dispatching capabilities with
- 7 modern technology and purchase a computer dispatch system.
- 8 I conducted a survey and site visit on
- 9 August 29th of this year. I met with Mark Reed -- a fairly
- 10 new director of the district -- and they occupy, again, as the
- 11 other districts, the same PSAP facility that was utilized in
- 12 2002 located within the Jefferson County Municipal Building.
- 13 They have three positions. The
- 14 call-taking/dispatching, as you can see from the photos on
- 15 that page, they've made some changes in the way the dispatch
- 16 center is laid out. Several systems have been upgraded or
- 17 replaced since the rate increase went into effect.
- 18 They replaced the old button-style work
- 19 stations with computer-based work stations. They've bought a
- 20 new re-play logging recorder. They did have substantial
- 21 electrical work that they did, that improved the way their UPS
- 22 worked and just the ability to control and distribute the
- 23 power in the dispatch center. I think they had some problems
- 24 with that in the past.
- 25 So those are the things they've done

- 1 since the original rate increase.
- 2 MR. JOHNSON: Okay. Jefferson County
- 3 has a population -- as of the 2000 census -- of the 44,294
- 4 they are a Level III district. Their original rate increase
- 5 was back on January 15, 2003, granted for \$1 residential and
- 6 \$3 business.
- 7 On page three of your other report,
- 8 Table 1, they kind of fluctuated in changing net assets back
- 9 and forth, as far as going up and down. And in 2005 they
- 10 began to get started with a negative change in net assets of
- 11 15,105.
- 12 As far as the last four audits, they
- 13 haven't had any findings at all. You know in each one of
- 14 those audits, they haven't had any findings, which is pretty
- 15 good.
- 16 As far as their Table 3, as you can
- 17 see, they have a positive change in net assets of 16,723 in
- 18 fiscal year 2007. That's from using their -- when I used
- 19 their expenditures from their three-year budget plan. And
- 20 also in fiscal year 2008/2009, they began to decrease with
- 21 those figures. I think some of them -- looking at it, you can
- 22 see that the salaries were increased a great deal each time
- 23 and also some of their operating expenditures.
- 24 Also, in the ending net assets of
- 25 fiscal year 2009, they will be decreased to 107,187, and their

- 1 ending cash of fiscal year 2009 will decrease to 120,057.
- 2 As Rex said, as far as their -- to
- 3 continue this rate increase they would like to purchase a new
- 4 Lifeline controller, and also look at a new facility or
- 5 another building.
- In fiscal year 2003, Jefferson County
- 7 received the reimbursement for \$50,000 for the GIS Mapping.
- 8 In fiscal year 2006, they received a \$10,000 GIS Mapping Grant
- 9 and reimbursement of \$30,444 of the \$150,000 Equipment
- 10 Reimbursement money, with the remaining balance of \$119,556
- 11 left out of that \$150,000 reimbursement. They're also still
- 12 eligible for the PSAP master clock, and they're eligible for
- 13 the \$30,000 Rural Dispatcher Assistance Grant and the \$40,000
- 14 Controller Equipment Reimbursement.
- And that's all I have.
- 16 CHAIR PORTER: Any questions of Don or
- 17 Rex?
- 18 MR. HOLLAWAY: Mr. Chair, I need to
- 19 make a correction here. And if you wouldn't mind, I would
- 20 like to ask the Director -- you're not purchasing a new
- 21 controller, you're actually -- could you clear that up?
- 22 CHAIR PORTER: State your name for the
- 23 record, please.
- MR. REED: I'm Marcus Reed, Director of
- 25 Jefferson County. We have purchased an upgrade of the 911

- 1 controller. And, in fact, at your visit we were going through
- 2 that upgrade. That upgrade is 25,000 plus a one-time cost and
- 3 then reservice cost each month of like \$2,600. Today I hand
- 4 delivered it to Mr. Barnes to request for reimbursement for
- 5 the controller, the Rural Dispatcher Grant, as well as the
- 6 Master Clock Reimbursement.
- 7 MR. HOLLAWAY: I just wanted to clarify
- 8 that because I think I confused myself in that they already
- 9 replaced it, but they were actually in the process of it. So
- 10 the funding hadn't been given to them yet based on the
- 11 original fee.
- 12 CHAIR PORTER: Okay. Other questions
- 13 or any questions of the District?
- 14 (Pause)
- 15 CHAIR PORTER: Hearing none, floor is
- 16 open for motions on Jefferson County.
- 17 MEMBER COBB: So moved.
- 18 MEMBER TAYLOR: Second.
- 19 CHAIR PORTER: Motion by Ms. Cobb,
- 20 second by Mr. Taylor that we approve the three-year extension
- 21 for Jefferson County. Is there any discussion?
- 22 (Pause)
- 23 CHAIR PORTER: Hearing none, all in
- 24 favor say "aye."
- 25 THE BOARD: Aye.

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1 CHAIR PORTER: All opposed by like
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- 2 sign.
- 3 (Pause)
- 4 CHAIR PORTER: Motion carries.
- 5 Thank you, gentlemen.
- 6 Next one is Montgomery County. Is
- 7 there anybody here from Montgomery County?
- 8 (Pause)
- 9 CHAIR PORTER: Looks bad. Rex, have
- 10 you seen anybody from there this morning?
- 11 MR. HOLLAWAY: I was looking to see if
- 12 I saw Larry, but I guess he's not here.
- MS. QUESTELL: I think we should
- 14 postpone it.
- 15 CHAIR PORTER: -- and put him on the
- 16 next agenda for October and try to find out why they were not
- 17 here.
- 18 Oak Ridge.
- 19 MR. HOLLAWAY: Mr. Chairman, Oak Ridge
- 20 received their last rate increase on January 15, 2003.
- 21 Those original rate increase purposes included dispatcher
- 22 salaries, benefits in equipment to service a large residential
- 23 area. Oak Ridge is located -- overlaps in two counties. I
- 24 visited the site on August 29, 2006, and met with
- 25 Debbie Logue (phonetic), the Director of the Emergency

- 1 Communications District.
- 2 They continue to operate in the
- 3 Oak Ridge police building. They've potentially made
- 4 enhancements to their GIS mapping systems, to the extent that
- 5 there's a tremendous amount of information sent out to their
- 6 responding vehicles now. So they are really leading the way
- 7 with technology throughout the state. Otherwise, most systems
- 8 are pretty much the way they were in 2002. Although they've
- 9 converted -- as most PSAPs in the last couple of years -- to
- 10 flat panels, which reduces heat and gives them a lot more
- 11 space to operate in -- in sometimes very tight working
- 12 conditions.
- 13 They do operate two positions, most of
- 14 the time with few exceptions, I think. Subject to the rate
- 15 increase, they intend to upgrade the 911 controller and the
- 16 telephone system, as well as purchase a backroom UPS to
- 17 replace the limited time under-desk UPS units that are at each
- 18 work station.
- 19 MR. JOHNSON: Oak Ridge City has a
- 20 population -- as of 2000 -- of 27,387. They're a Level IV
- 21 district. They came before the Board in January of '03. They
- 22 were granted a rate increase of a \$1.50 residential and \$3.00
- 23 business.
- 24 As far as the financial information in
- 25 their change in net assets, they kind of fluctuated also, like

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1 the other districts. In 2005 they had a change in net assets
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- 2 of 48,537 and their cash and cash equivalence was 288,625.
- 3 The last five-year audits -- as you can
- 4 see -- they have no audit findings.
- 5 The ECB Staff Analysis in Table 3, they
- 6 have projected a positive change in net assets of 296,886 in
- 7 the fiscal year of 2007. And they estimated to continue
- 8 producing a positive change in net assets in years '08 and '09
- 9 in the amount of 51,886 and 54,886, respectively. Ending net
- 10 assets for fiscal year 2009 is projected to increase to
- 11 813,910. And the ending cash balance of the fiscal year is
- 12 projected at 570,302.
- 13 As far as receiving money from the
- 14 Board, Oak Ridge City's Emergency Communications District has
- 15 not requested the \$50,000 Mapping Reimbursement, the \$5,000
- 16 PSAP master clock, the \$40,000 Controller Equipment
- 17 Reimbursement, and the \$150,000 Equipment Reimbursement.
- That's all I have.
- 19 CHAIR PORTER: Any questions of Don or
- 20 Rex?
- 21 (Pause)
- 22 CHAIR PORTER: Any questions of the
- 23 District?
- 24 MEMBER BILBREY: One thing that's
- 25 interesting, in Oak Ridge we have almost double the number of

- 1 business customers as we do residential.
- 2 UNIDENTIFIED SPEAKER: I believe those
- 3 numbers should be reversed. Yes. I noticed that when I came
- 4 in today.
- 5 MEMBER BILBREY: Now, you're Oak Ridge,
- 6 so you have people in two counties.
- 7 UNIDENTIFIED SPEAKER: That's correct.
- 8 CHAIR PORTER: It's hard to slip
- 9 anything past old Charles.
- 10 They did that on purpose, Charles, just
- 11 to see if you would catch it.
- 12 MEMBER BILBREY: Well, my wife is from
- 13 Oak Ridge so --
- 14 CHAIR PORTER: You took special
- 15 attention to that, didn't you?
- 16 MEMBER BILBREY: Right.
- 17 CHAIR PORTER: Any other questions?
- 18 MEMBER LOWRY: I noticed when I was
- 19 flipping back through there -- it may be there and I just
- 20 missed it -- but I don't see any expended or budgeted for
- 21 training. Do you all not --
- 22 UNIDENTIFIED SPEAKER: That would be
- 23 funded primarily through the general funds. We do training.
- 24 Part of the cost for dispatching is about 270,000, plus is
- 25 accounted for in the general funds, which that would include

1 training and salaries and so forth. Because they're a part --

- 2 actually a component of the police department.
- 3 MR. HOLLAWAY: Mr. Chair, I just have
- 4 one more thing, too. As I mentioned, they're pretty well out
- 5 there as far as the cutting edge with their technology.
- 6 But I just want to -- since we're talking so much about
- 7 next-generation 911 these days -- especially today --
- 8 next-generation 911 doesn't have to stop at the dispatch
- 9 center. Basically they've an infrastructure in place now --
- 10 in the vehicles -- that basically allows that vehicle to
- 11 acquire the next-generation 911 network, as far as gathering
- 12 and sending information out. I mean, to the extent of having
- 13 a video-camera in there.
- 14 CHAIR PORTER: Yeah, that's pretty
- 15 neat. Any other questions?
- 16 (Pause)
- 17 CHAIR PORTER: Hear none, do I have a
- 18 motion on Oak Ridge on the rate extension?
- 19 MEMBER SMITH: So moved.
- 20 MEMBER COBB: Second.
- 21 CHAIR PORTER: I have a motion by
- 22 Mr. Smith and a second by Ms. Cobb that we extend Oak Ridge's
- 23 rate increase for three years. Is there discussion?
- 24 (Pause)
- 25 CHAIR PORTER: Hearing none, all in

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1 favor say "aye."
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- THE BOARD: Aye.
- 3 CHAIR PORTER: All opposed, like sign.
- 4 (Pause)
- 5 CHAIR PORTER: Motion carries.
- 6 Thank you. We appreciate you coming
- 7 today.
- 8 That concludes our agenda for this
- 9 morning. Our next meeting is October the 31st at 9:00, and I
- 10 think -- hearing from Lynn -- we may have a full agenda
- 11 already stacked up.
- 12 Is there any announcements or anything
- 13 else that needs to come before the Board.
- 14 Ike, I don't think you would be a good
- 15 TENA board member if you didn't announce the TENA Conference,
- 16 do you?
- 17 MEMBER LOWRY: Well, I think everybody
- 18 knows about the TENA Conference. But we've got, right now, 45
- 19 vendors scheduled and over 400 people registered.
- 20 CHAIR PORTER: And the dates are --
- 21 MEMBER LOWRY: The first week of
- 22 October. We've got two TENA classes we're sponsoring this
- 23 year on Saturday and Sunday. And then the conference starts
- 24 Sunday evening and, officially, Monday morning.
- 25 CHAIR PORTER: Do we have enough board

1 meetings set out in advance? Did we do that last time? Are

- 2 we far enough out?
- 3 MS. QUESTELL: We're fine.
- 4 MEMBER TAYLOR: Chairman, while we're
- 5 mentioning those items, I just want to call to everyone's
- 6 attention -- they may already know -- but the NENA Technical
- 7 Development Conference -- Operational Development
- 8 Conference -- will be held in Nashville this coming year, in
- 9 January.
- 10 Maybe that's what you were thinking
- 11 about when you said January.
- 12 CHAIR PORTER: Maybe I was. I turn 48
- 13 in January, I think I was just wanting to hurry up and get
- 14 there.
- 15 Mike had a flat tire this morning and I
- 16 misquoted the day, so we just started off well.
- 17 Ike, did you want to address the Board?
- 18 MEMBER LOWRY: Yeah, I just wanted to
- 19 ask Lynn, on the VoIP letter you were going to send out, is
- 20 there any way you could send a copy out to each district?
- MS. QUESTELL: I'll be happy to. We'll
- 22 just e-mail it.
- 23 CHAIR PORTER: Anything else?
- 24 (Pause)
- 25 CHAIR PORTER: I'll consider a motion

1	to adjourn.
2	MEMBER COBB: So moved.
3	MEMBER SMITH: Second.
4	CHAIR PORTER: I have a motion by
5	Ms. Cobb and a second by Mr. Smith to adjourn. All in favor
6	say "aye."
7	THE BOARD: Aye.
8	CHAIR PORTER: All opposed by like
9	sign.
10	(Pause)
11	CHAIR PORTER: Motion carries. We're
12	adjourned.
13	(End of proceedings.)
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1	ERRATA PAGE
2	Page/Line Change
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19	I,, have read the
20	foregoing transcript and herby affix my signature that same is
21	true and correct, except as noted above.
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1	REPORTER'S CERTIFICATE
2	
3	STATE OF TENNESSEE) COUNTY OF CHEATHAM)
4	
5	I, Courtney Cross, court reporter and notary public
6	for the State of Tennessee,
7	DO HEREBY CERTIFY that the foregoing transcript of
8	the proceedings were taken on the date and place set forth in
9	the caption thereof; that the proceedings were
10	stenographically reported by me in shorthand; and the
11	foregoing proceedings constitute a true and correct transcript
12	of said proceedings to the best of my ability.
13	I FURTHER CERTIFY that I am not related to any of
14	the parties named herein, nor their counsel, and have no
15	interest, financial or otherwise, in the outcome or events of
16	this action.
17	IN WITNESS WHEREOF, I have hereunto affixed my
18	official signature and seal of office, this 9th day of
19	November, 2006.
20	
21	
22	Courtney Cross, Notary Public
23	State of Tennessee at Large
24	
25	My Commission Expires: December 8th, 2009.